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9 SUPERIOR COURT OF THE STATE OF CALIFORNIA
FOR THE COUNTY OF SANTA CRUZ
10 UNLIMITED CIVIL CASE

11 H.N., a minor, by Justing Nordgreen his
12 guardian,

13 Plaintiff,

14 vs.

15 SCOTTS VALLEY UNIFIED SCHOOL
DISTRICT, et al and DOES 1 to 50, inclusive,

16 Defendants.
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) Case No.: 22CV01828

) **PLAINTIFF'S OPPOSITION TO**
) **DEFENDANT'S DEMURRER**

) Date: January 10, 2023

) Time: 8:30 a.m.

) Dept: 5

) Judge: Hon. Timothy Volkmann

) Complaint filed: 8/24/22

) Trial Date: Not Yet Set

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1 **I. INTRODUCTION**

2 Defendants, in arguing that Plaintiff’s causes of action fail, simply show they
3 misunderstand the law. Educators have one job – to create environments where children thrive.
4 Parents entrust their most precious part of their lives to educators daily. It is arguably is the greatest
5 act of trust given to a government employee by a parent. School districts must take care of children in
6 their care and are prohibited by law from harming them while in their care. This case seeks to hold
7 Defendant educators accountable for harming H.N. by treating him like a prisoner to force him to
8 comply with recommendations Scotts Valley Unified School District(“SVUSD”), and its employees,
9 erroneously believed was their job to enforce. Accordingly, the demurrer should be overruled and
10 paragraph number 83 be edited on the record. If the Court disagrees, the Plaintiff respectfully
11 requests leave to amend per the Court’s directive so these educators, who acted in ways unbecoming
12 an educator, can be held accountable.
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15 **II. ARGUMENT IN OPPOSITION TO DEFENDANTS’ DEMURRER**

16 **A. Defendants are Not Statutorily Immune from Mentally Traumatizing a Child**

17 Defendants appear to argue that their acts of coercively pressuring a 6/7 year old healthy
18 child and isolating him from his peers in a storage classroom, making him run laps, chasing him
19 around the playground and scaring him, sending him to the office and the nurse as if he was in
20 trouble repeatedly, making him eat alone, humiliating him in front of his peers, grabbing signs out of
21 his hands, and refusing to let him speak to his peers – all which traumatized him to the point that he
22 started drawing pictures of his teacher hitting him over the head with a mallet – are acts “of
23 discretion” from which they are immune (Complaint ¶75; Demurrer 5:7-9) and that these acts “fell
24 within the scope of their authority. Demurrer 5:9. Defendants’ argument misconstrues the statutes
25 relating to public entity liability and a school district’s authority. Plaintiff takes each issue in turn.
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1 **B. Defendant’s Acts Not Subject to Discretionary Function Exception**

2 Defendants cite Gov Code §820.2 for the proposition that “public entity” immunity is the
3 unquestionable legal standard. Demurrer 4:27-28-5:1-5. Our California Supreme Court has been clear
4 that immunity based on 820.2 is an *exception* that requires “a strong showing...justify "discretionary
5 function" immunity”. Gov Code § 820; *Johnson v. State of California*, (1968) 69 Cal. 2d 782, 798.
6 “The liability of a public employee is clear. “...the general rule is that an employee of a public entity
7 is liable for his torts to the same extent as a private person (§ 820, subd. (a)) and the public entity is
8 vicariously liable for any injury which its employee causes (§815.2, subd. (a)) to the same extent as a
9 private employer (§ 815, subd. (b)).” (Citations omitted) *C.A. v. William S. Hart Union High School*
10 *Dist.*, 53 Cal. 4th 861, 868; *D.V. v. City of Sunnyvale*, 65 F. Supp. 3d 782, 785. Simply, the
11 legislature has not granted immunity for every act or omission. *Elton v. County of Orange*, (1970) 3
12 Cal. App. 3d 1053, 1057.

13 The illustrative *Johnson* analysis has been upheld and applied by our California Supreme
14 Court in later years. “...although a basic policy decision may be discretionary and thus warrant
15 governmental immunity, subsequent operational actions in the *implementation* of that basic decision
16 still must face case-by-case adjudication on the question of negligence. *Barner v. Leeds*, (2000) 24
17 Cal. 4th 676, 687. It is illustrative as it carefully analyzes the definition of discretion which is helpful
18 in this case. "Generally speaking, a discretionary act is one which requires the exercise of judgment
19 or choice. “Discretion” has also been defined as meaning equitable decision of what is just and proper
20 under the circumstances." (Citation omitted) Finally, "[a] discretionary act is one which requires
21 'personal deliberation, decision and judgment...'" *Johnson v. State of California*, (1968) 69 Cal. 2d
22 782, 788. There is nothing “just and proper” about confining a healthy child to a storage classroom
23 for days.
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1 The acts of isolation, pressure and humiliation in violation of H.N.'s constitutional and
2 statutory rights engaged in by the Defendants engaged in were at best negligent, at worst tragically
3 cruel, and cannot reasonably be characterized as a "sensitive decision implicating fundamental policy
4 concerns warranting judicial abstention." *Id.* Notably, the *Johnson* Court concluded the discretionary
5 acts and omissions of public employees for which §820.2 provides immunity from liability are only
6 those which involve basic policy decisions. *Elton v. County of Orange*, 3 Cal. App. 3d 1053, 1058.
7 This exception does not apply here.

9 Defendants failed to analyze their acts applying these standards. In a case involving the
10 failure of those responsible for the care of children to prevent physical and mental trauma it was held
11 that 'to be entitled to immunity the state must make a showing that such a policy decision,
12 consciously balancing risks and advantages, took place. The fact that an employee normally engages
13 in 'discretionary activity' is irrelevant if, in a given case, the employee did not render a considered
14 decision." *Elton v. County of Orange*, (1970) 3 Cal. App. 3d 1053, 1058.

16 Here, the Defendants' decision to put a 6/7 year old, who was perfectly healthy, in a storage
17 classroom, away from his peers, make him exercise and eat alone, and humiliate and scold him for no
18 wrong doing to the point he drew drawings of being hit on the head with a mallet cannot be argued to
19 be a "considered decision" "requiring judicial abstention." Complaint Ex. 4. While the acts may be
20 based on decisions made out of factually baseless fear, the trauma it caused H.N. is real, and this
21 actionable conduct surely must go before a jury so they can decide how to hold these so called
22 educators accountable.

24 **C. School Districts Have No Authority to Harm Children**

25 Defendants also argue that their conduct outlined in Plaintiff's complaint were "within the
26 scope of their authority." Demurrer 5:9. Defendants cite *Hardy v. Vial*, (1957) 48 Cal. 2d 577, 583 in
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1 support. *Hardy* is notably prior to *Johnson* and factually distinguishable as the act at issue for which
2 immunity was found in *Hardy* was a conspiracy “to accomplish the dismissal of plaintiff from his
3 employment.” The other cite offered by Defendants for the proposition that §820.2 provides absolute
4 immunity is *DiLoreto v. Board of Education*, (1999) 74 Cal. App. 4th 267, 282 which is likewise
5 factually distinguishable. The *Diloreto* Court merely held that the school employees did make a
6 reasoned decision when they refused to post a religious ad on a public high school baseball field
7 fence. Accordingly, neither case cited by Defendants supports or addresses the claimed authority of a
8 school district to mandate an experimental mask. Complaint ¶¶56-57.

10 Instead, the state of the law is that school districts do not have the authority to act as health
11 officers and certainly cannot mentally traumatize children based on the mistaken belief they can do
12 so. The Constitution, and more precisely the Legislature itself, have ceded some discretionary control
13 to local school districts relating to education *not health*. Since 1973 the Constitution has provided that
14 the Legislature may authorize the governing boards of all school districts to ‘initiate and carry on any
15 programs, activities, or to otherwise act in any manner ***which is not in conflict*** with the laws and
16 ***purposes*** for which school districts are established.’ (Cal. Const., art. IX, § 14.) Education Code
17 §35160 mimics the Constitution which notably qualifies the authority of a school district based on the
18 *purpose* of a school district:
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21 ‘[T]he governing board of any school district may initiate and carry on any program, activity,
22 or may otherwise act in any manner *which is not in conflict with or inconsistent* with, or
23 preempted by, *any law* and *which is not in conflict with the purposes for which school*
districts are established.’ *Emphasis added.*

24 It is undisputable that a school district’s main job is to *educate* children. Nothing in the grant of
25 authority from the legislature to school districts allows a school district to make or even enforce
26 health orders or mandate experimental masks on healthy children to respond to a pandemic.

27 "The Legislature hereby recognizes that, because of the common needs and interests of the
28 citizens of this state and the nation, there is a need to establish a common state curriculum for

1 the public schools, but that, because of economic, geographic, physical, political and social
2 diversity, there is a need for the **development of educational programs at the local level,**
3 **with the guidance of competent and experienced educators and citizens.** Therefore, it is
4 the intent of the Legislature to set broad minimum standards and guidelines for **educational**
5 **programs**, and to encourage local districts to **develop programs** that will best fit the needs
6 and interests of the pupils, pursuant to stated philosophy, goals, and objectives." *Burton v.*
7 *Board of Education*, 71 Cal. App. 3d 52, 58. **Emphasis added.**

8 Health officers, in contrast, do have police power to issue and enforce health orders. The
9 legislature has also been very clear in its delegation of duties to state and local health officers. Under
10 Chapter 3 of the California Health and Safety Code, it is the job of the local health officer...

11 "knowing or having reason to believe that any case of the diseases made reportable by
12 regulation of the department, or any other contagious, infectious ... disease exists, or has
13 recently existed, within the territory under his or her jurisdiction, shall take measures as may
14 be necessary to prevent the spread of the disease or occurrence of additional cases."
15 Health & Saf Code § 120175; § 120195.

16 By the plain meaning of the language in the relevant health and safety codes, it is clearly the duty of
17 the health officer to issue and enforce health orders related to public health *not a school district*. Cal
18 Health & Saf Code § 101030. The bottom line is only health officers have the power to enforce
19 orders that are necessary based on verifiable factual conditions. If young H.N. was even sick, and
20 masks worked, it would be within the purview of the health officials to enforce them not educators.
21 At best, the only authority a school district has in this situation is to send a sick child home. Ed code
22 §49451

23 **D. Plaintiff's Second Cause of Action for False Imprisonment is Sufficiently Pled**

24 Defendants then weakly argue that Plaintiff has failed to state a cause of action for false
25 imprisonment because Plaintiff "fails to distinguish Plaintiff's experience from any other child
26 attending school." Demurrer 6:3-4. Seeming to incredulously imply that all children suffer as H.N.
27 did simply by going to school to a classroom every day, Defendants argue that "...if the Court finds
28 false imprisonment in this instance, it must also find false imprisonment in every other case of a

1 minor child attending school.” Demurrer 6:6-7. If putting healthy school children in storage
2 classrooms away from their peers all day *without consent*, and causing them mental trauma as already
3 stated, is not on its face distinguishable from normal school experience of all other children, then we
4 all need to pull our kids out of public school stat! Accordingly, Defendants’ arguments fail in their
5 attack on this cause of action by asking this court to make a factual finding and interpret facts.
6

7 A demurrer is not the appropriate procedure for determining the truth of disputed facts or
8 what inferences should be drawn when competing inferences are possible. *Ball v. GTE Mobilnet of*
9 *California* (2000) 81 Cal. App. 4th 529, 534–535 (general demurrer challenges only legal sufficiency
10 of complaint, not truth or accuracy of its factual allegations or plaintiff’s ability to prove those
11 allegations). At the pleading stage, all Plaintiff has to do is allege the facts in support of a cause of
12 action. The elements of a false imprisonment cause of action are: (1) the nonconsensual, intentional
13 confinement of a person; (2) without lawful privilege; (3) for an appreciable length of time. *Hagberg*
14 *v. California Fed. Bank*, 32 Cal. 4th 350, 372-373 (2004) superseded by statute on other grounds.
15 False imprisonment "is the unlawful violation of the personal liberty of another." *City of Newport*
16 *Beach v. Sasse*, 9 Cal. App. 3d 803, 810. *City of Newport* cites to the restatement of torts which even
17 more clearly lays out the elements:
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- 20 (1) An actor is subject to liability to another for false imprisonment if:
21 (a) he acts intending to confine the other or a third person within boundaries fixed
22 by the actor, and
23 (b) his act directly or indirectly results in such a confinement of the other, and
24 (c) the other is conscious of the confinement or is harmed by it.
25 Restat 2d of Torts, § 35

26 As facts in support of each of these elements are laid out in paragraphs 55-63 of Plaintiff’s
27 Complaint, and most tellingly, the damage that isolating H.N. in a storage classroom for three days
28 alone without his consent is exemplified in the drawing attached to the complaint as Exhibit “4”, this
cause of action should be allowed to proceed to trial.

1 **E. Plaintiff’s Third Cause of Action for IIED is Sufficiently Pled**

2 Defendants argue that an Intentional Infliction of Emotional Distress (“IIED”) cause of action
3 is not viable against a school district because “common law claims are unavailable against a public
4 entity as a matter of law.” Demurrer 6:19-27. It appears that Defendants cherry picked citations out of
5 some treatise without actually reading the cases. As stated above, the proposition that immunity of a
6 public entity is absolute is not the correct statement of the law. A public entity is vicariously liable for
7 any injury which its employee causes (§815.2, subd. (a)) to the same extent as a private employer (§
8 815, subd. (b). Because Defendants failed to make the strong showing that the acts complained of by
9 Plaintiff are subject to the discretionary function required for §820.2 immunity, the demurrer should
10 be overruled.
11

12 Defendants cite *Grosz v. Lassen* (2008) 573 F.Supp.2d 1199 for the proposition that because
13 IIED is a “common law claim” unsupported by constitutional requirement or statute, this cause of
14 action may not be alleged against Defendants. As an initial matter, *Grosz* is not found in Lexis. It
15 appears to be a federal 12(b)(6) motion case regarding employment termination that discusses a
16 §1983 claim barred by the eleventh amendment which is not applicable here. On the page cite
17 proffered by Defendants, *Grosz* essentially cites to another case that merely recites the general
18 proposition of governmental immunity without any supporting analysis. Thus, *Grosz* and its citations
19 fail to analyze the discretionary function requisite argued herein. Further, “when interpreting state
20 law, a federal court is bound by the decision of the highest state court.” *Hewitt v. Joyner*, 940 F.2d
21 1561, 1565 (9th Cir. 1991). As such, *Johnson v. State of California’s* analysis, discussed above,
22 controls here and *Grosz* fails to support Defendants contentions.
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25 *Amylou R. v. County of Riverside*, 28 Cal. App. 4th 1205, cited by Defendants shepardizes as
26 questionable precedent and does not help Defendant’s contentions either. In *Amylou* the county was
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28

1 found to have immunity because the facts met the three elements of the immunity provided by §
2 821.6 of the Government Code – a completely irrelevant statute. This immunity is limited to conduct
3 of instituting or prosecuting any judicial or administrative proceeding within the scope of one’s
4 employment. Further, the Ninth Circuit reversed the district court’s finding of immunity for the
5 county in this case by finding that §821.6 only applies to *malicious prosecution* claims. *Garmon v.*
6 *County of L.A.*, 828 F.3d 837, 847.

8 In contrast, *Banks v. Modesto City Schs. Dist.*, 2005 U.S. Dist. LEXIS 44295, *34, 2005 WL
9 2233213 is a case where the Eastern District of California allowed an IIED claim to proceed against
10 individual defendants because the child was handcuffed and pepper sprayed and a teacher *taunted* the
11 child about it. Accordingly, the argument that IIED is foreclosed against fails based *Banks* and
12 §815.2.

14 Defendants go on to incredulously try to justify the Defendants conduct which mentally
15 harmed H.N. by arguing that socially isolating a 6/7 year old in a storage classroom, which is akin to
16 solitary confinement for a prisoner, for three days against his wishes away from his friends, making
17 him eat alone, run laps and then taunting, humiliating and pressuring him regularly about wearing a
18 mask because his parents chose not to enter him into a medical trial¹ - which *traumatized* him See
19 Complaint Exhibit 4 - is not sufficient facts to support an IIED claim. Demurrer 8:9-17. Notably,
20 Defendants *do not cite any cases* in which IIED has or has not been sufficiently stated to contrast
21 with Plaintiff's allegations. From the standard of a reasonable person of a 6/7 year old, this conduct,
22 whether termed as social isolation or isolation akin to solitary confinement, is without a doubt
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26 ¹ A child cannot be entered into a clinical trial without express consent from their parents, and only if there is a benefit
27 and a minimal risk to the child. 45 CFR 46.404,45 CFR 46.408. Further, if there is a greater than minimal risk to the
28 child, there must first be a “direct benefit” to that specific child, and any risk must be “as favorable as” those presented by
alternative approaches. 45 CFR 46.405 Per the FDA, an investigational drug can also be called an “experimental drug”
and when an experimental drug is administered, it is the equivalent of entering the recipient into a clinical trial.
<https://www.fda.gov/media/150386/download>

1 absolutely outrageous as it is proven to cause mental damage to young children.² Being in a storage
2 closet classroom with someone you hardly know is scary for a 6/7 year old. Accordingly, educators
3 who damage children mentally like H.N. has been damaged should be held accountable. As the *Banks*
4 court found such conduct sufficient, so can this Court find here and overrule this demurrer as to this
5 cause of action.
6

7 In the event the Court disagrees with Plaintiff’s argument, Plaintiff requests leave to amend to
8 change the status of the Defendants from acting in their capacity as employees to individual status
9 and clarify as to which Defendants this cause of action applies.
10

11 As a last, but not least point, the outrageously biased and irrelevant statements made by
12 Defendants cannot be left unaddressed. Defendants claim that equating a prisoner left alone in a cell
13 to isolating a 6/7 year old from his peers is “misleading and false” and that this is a “fate to be
14 expected.” Demurrer 8:12-14. Again, such arguments against inferences are not properly made on
15 demurrer but at trial. Defendants continue the inappropriate arguments by contending that somehow
16 the Complaint must “successfully articulate” how the SVUSD was made to enforce policies based on
17 various mandates during a pandemic with “crippling” consequences “exceeded the bounds of
18 decency.” Demurrer 8:14-17. While it is not Plaintiff’s job to meet Defendant’s burden to excuse the
19 trauma they caused to a young 6/7 year old, the complaint does in fact so explain. Paragraph 51 states
20 that the CDPH K 12 guidance never was a mandate as it did not go through the Administrative
21 Procedures Act (“APA”) rulemaking process. The federal case that removed masks on airplanes for
22 not following the federal APA is illustrative on this legal point. *Health Freedom Defense Fund, Inc.*
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25 ² <https://www.aclu.org/files/assets/us1012webwcover.pdf> “Growing Up Locked Down: Youth in Solitary Confinement in
26 Jails and Prisons Across the United States,” Page 20. See also SOCIAL ISOLATION AND POST-COVID
27 NEUROPSYCHOLOGICAL DAMAGE Page 3. “Play behavior profoundly changes the social brain. Play mimics adult
28 behavior and helps establish social rules. The brains of animals that grow up with adults only are different than those
exposed to many playmates. Peer relationships are critical.” [http://tru.uni-
sz.bg/tsj/Volume%202022,%20Number%201,%20Series%20Biomedical%20Sciences/10_E.Encheva.pdf](http://tru.uni-sz.bg/tsj/Volume%202022,%20Number%201,%20Series%20Biomedical%20Sciences/10_E.Encheva.pdf)

1 v. *Joseph R. Biden, Jr.*, Case No: 8:21-cv-1693-KKM-AEP. And, as stated above, school districts do
2 not have any authority to force mask children. See section II(C) herein. Finally, educators certainly
3 do not have authority to traumatize healthy children under the color of law. Ed Code §201; 42 USC
4 §1983.

5
6 **F. Plaintiff's Fourth Cause of Action Under the Bane Act Is Sufficiently Pled**

7 Defendants make a myriad of arguments contending that the cause of action based on Civil
8 Code §52.1 is insufficient. Defendants argue that a) paragraph 73 should be paragraph 81, b) the
9 cause of action fails to allege a threat of violence, c) the use of the description solitary confinement is
10 improper, and d) speech alone is insufficient to support a Bane Act Claim. Demurrer 9:13-27.

11 Plaintiff takes each issue raised in turn.

12
13 First, paragraph 83 in Plaintiff's complaint can easily be amended for the record to refer to
14 paragraph 81 and 86 instead of 73 without having to fully amend the entire complaint. Plaintiff so
15 requests.

16
17 Second, Defendants, by arguing *without citing to any legal authority* that an actual threat of
18 violence must be alleged, fail to understand that the showing required at the pleading stage for a Bane
19 Act claim is conduct that amounts to *coercion or intimidation* that interferes, or *attempts to interfere*,
20 with a *constitutional or statutory right*. Cal Civ Code § 52.1(c). In fact, Civil Code Section 52.1
21 doesn't even use the word violence. Thus, an actual threat of violence is not needed. *D.V. v. City of*
22 *Sunnyvale*, 65 F. Supp. 3d 782, 789("Section 52.1 does not require threats, coercion, or intimidation
23 independent from the threats, coercion, or intimidation inherent in the alleged constitutional or
24 statutory violation.") "Section 52.1 permits an individual to bring a civil action for interference with
25 his rights under the United States or California Constitutions by threats, intimidation, or coercion."
26 (Citations omitted) "Section 52.1 does not provide any substantive protections; instead, it enables
27
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1 individuals to sue for damages as a result of constitutional violations." (Citations omitted) "When a §
2 52.1 claim is premised on the violation of a constitutional right, the court must look to the elements
3 of the constitutional claim to determine whether the § 52.1 claim is meritorious." (Citations omitted)
4 *Stanley v. Cty. of San Diego*, 2018 U.S. Dist. LEXIS 10936.

5
6 Here, H.N. alleges he was isolated and confined to a storage classroom away from his peers
7 which is conduct intended to coerce and intimidate him, or attempt to coerce and intimidate him, into
8 putting on a mask. Complaint ¶26, 81-89. He was humiliated for not being vaccinated. Complaint
9 ¶23, 25, 27. The rights violated and the facts to support it are clearly listed in the complaint.
10 Complaint ¶81, 85-86. Yet Defendants are trying to persuade this Court that humiliation of a 6/7 year
11 old into compliance is "to be expected." Demurrer 8:12-14. Notwithstanding the fact that an actual
12 threat of violence is not a requisite, Defendants completely ignore the drawing attached as Exhibit
13 "4" to the Complaint that evinces, very clearly, that H.N. *felt threatened* that violence would happen
14 – namely that he would be hit over the head with a mallet by his teacher for not wearing a mask.
15 Accordingly, Defendants' attack on this cause of action fails.
16

17
18 **G. Fifth Cause of Action for Violation of Rights is Not a §1983 Claim Subject to Eleventh**
19 **Amendment Immunity. Assuming *Arguendo* This Court Disagrees, Immunity Does Not**
20 **Apply in This Case**

21 Defendants confusingly seem to argue another form of sovereign immunity based on the fact that
22 Plaintiff cited 42 USC §1983 in the header of his cause of action for violation of civil rights. There
23 are several problems with this argument. Most notably is the fact that Plaintiff has not alleged a
24 §1983 claim – he alleged a cause of action for violation of free speech rights under state and federal
25 law – which renders the Eleventh Amendment inapplicable.

26 Plaintiff's cause of action is generally for violation of civil rights including state and federal
27 rights to free speech. Complaint ¶92-97. The cause of action is plain – a California tort cause of
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1 action for violation of free speech which our California Supreme Court recognized was possible.
2 *Degrassi v. Cook*, 29 Cal. 4th 333, 344. (“This does not mean that the free speech clause, in general,
3 never will support an action for money damages.”) The violation of civil rights cause of action simply
4 relies on §1983 for its remedies.

5
6 Defendants mainly cite *Sato v. Orange Cty. Dep't of Educ.*, 861 F.3d 923, 928 for the proposition
7 that the §1983 claim is barred. However, assuming *arguendo* that qualified immunity somehow
8 applies, Defendants failed to apply the five *Mitchell* factors. Under the Ninth Circuit’s current
9 analysis, SVUSD and its officials are protected by the Eleventh Amendment only if, by adopting the
10 subject mask guidance as a mandatory policy and discriminating against Plaintiff, the district acted as
11 an instrumentality of the State of California. To determine whether a government entity is an arm of
12 the state, an examination of the five factors set forth in *Mitchell v. Los Angeles Community College*
13 *District*, 861 F.2d 198 (9th Cir. 1988) must occur namely:

14
15 [1] whether a money judgment would be satisfied out of state funds, [2] whether the entity
16 performs central government functions, [3] whether the entity may sue or be sued, [4] whether the
17 entity has the power to take property in its own name or only the name of the state, and [5] the
18 corporate status of the entity.

19 As explained by the Ninth Circuit in *Belanger*, “the first factor is predominant[.]” 963 F.2d at
20 251. Indeed, the “*most crucial question* is whether the named defendant has such independent status
21 *that a judgment against the defendant would not impact the state treasury.*” *Id.* In analyzing this
22 factor, “the relevant inquiry is whether the state will be legally required to satisfy any monetary
23 judgment obtained against the district, not whether state funds will actually be used.” *Sato*, 861 F.3d
24 at 929 (citing *Eason v. Clark Cty Sch. Dist.*, 303 F.3d 1137, 1142 (9th Cir. 1995))

25 Here, unlike in *Belanger* and *Sato*, SVUSD’s budget is not predominantly comprised of funds
26 received from the state’s general fund pursuant to calculated formula because a significant portion of
27 its current (and recent) revenues are comprised of federal grants. In fact, SVUSD has received nearly
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1 \$2.7 million in federal funds since 2020.³ For the 2022/2023 school year, its projected revenues
2 comprised \$2,796,429 in federal funds⁴—representing approximately 20% of its total revenues for
3 that period. Here, unlike in *Sato* and *Belanger*, an award against SDUSD would not necessarily be
4 paid for by the state treasury. Because an award against SVUSD in the present case would not
5 necessarily impact the state treasury, the first *Mitchel* factor weighs against granting SDUSD
6 immunity as an arm of the state.
7

8 The second *Mitchell* factor also weighs against granting SVUSD sovereign immunity.
9 Although Plaintiff concedes that SVUSD generally performs central government functions with
10 respect to its role in “educating” children, SVUSD’s wrongful actions in this case far exceeded the
11 scope of any duties charged to it by the State of California. Stated simply, adopting, and enforcing an
12 indoor mask mandate to promote “health and safety” is not something “required” of SVUSD. In fact,
13 during all relevant times to the case at hand, there was no legal mandate as argued herein and
14 protection of health and safety belongs to health officers. Defendants can cite no basis in law for
15 compelling SVUSD to mandate masks. Because SVUSD violated Plaintiff’s civil rights, and because
16 it did so by acting outside of its role as an arm of the state (*i.e.*, mandating masks has no bearing on
17 SVUSD’s role as an educational institution unlike personnel decisions) and because the district had
18 no justification for discriminating against Plaintiff in such a manner, the second *Mitchel* factor
19 weighs against granting SVUSD Eleventh Amendment immunity. Accordingly, deference on this
20 factor should be granted to the injured party. As the court reasoned in *Sato*, the third (capacity to sue
21 and be sued) and fourth (capacity to hold and convey property in its own name) *Mitchel* factors weigh
22 against granting SVUSD Eleventh Amendment Immunity whereas the fifth factor (the corporate
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24
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27 ³ <https://edsource.org/2021/california-districts-and-charter-schools-get-covid-relief-funding-under-american-rescue-plan-act/650922>

28 ⁴ [https://go.boarddocs.com/ca/sandi/Board.nsf/files/CFPQKM69B3BC/\\$file/2022_Local_Control_and_Accountability_Plan_San_Diego_Unified_School_District_20220624%20\(1\).pdf](https://go.boarddocs.com/ca/sandi/Board.nsf/files/CFPQKM69B3BC/$file/2022_Local_Control_and_Accountability_Plan_San_Diego_Unified_School_District_20220624%20(1).pdf)

1 status of SVUSD as a political subdivision of the State) arguably weighs in favor of granting the
2 district immunity. Considering the *Mitchel* factors together, the great weight of analysis (four out of
3 five prongs, including the predominant first) support the conclusion that Defendants should not be
4 entitled to sovereign immunity.

5
6 Defendants cite the vastly criticized case *Monell* for the proposition that causation is required
7 which literally makes no sense. The Ninth Circuit notes that “California, however, has rejected the
8 *Monell* rule and imposes liability on counties under the doctrine of respondeat superior for acts of
9 county employees; it grants immunity to counties "only where the public employee would also be
10 immune." (Citation omitted) "Thus, should [plaintiff] prevail on her excessive force claim, liability
11 could extend to the County." (Citation omitted) *Stanley v. Cty. of San Diego*, 2018 U.S. Dist. LEXIS
12 10936, *24. The United States Supreme Court has held that *cities, counties, and local officers* sued in
13 their official capacity are themselves “persons” for purposes of section 1983 and, although they
14 cannot be held vicariously liable under section 1983 for their subordinate officers' unlawful acts, they
15 may be held directly liable for constitutional violations carried out under their own regulations,
16 policies, customs, or usages by persons having “final policymaking authority” over the actions at
17 issue. *Venegas v. County of Los Angeles*, 32 Cal. 4th 820, 829.

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19
20 Assuming *arguendo* the Court finds that somehow Plaintiff’s claim is actually a §1983 claim or
21 somehow the qualified immunity applies, Plaintiff seeks leave to amend to name the Defendants in
22 their personal capacity. “Personal-capacity suits . . . seek to impose individual liability upon a
23 government officer for actions taken under color of state law. While the plaintiff in a personal-
24 capacity suit need not establish a connection to governmental "policy or custom," officials sued in
25 their personal capacities, unlike those sued in their official capacities, may assert personal immunity
26 defenses such as objectively reasonable reliance on existing law.” *Pena v. Gardner*, 976 F.2d 469,
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1 473. The eleventh amendment "bar is not automatically applicable to a suit brought against a state
2 official in his individual capacity alleging the commission by him of a common law tort in the course
3 of his employment"), *aff'd sub nom. Kush v. Rutledge*, 460 U.S. 719. Otherwise, Plaintiff can amend
4 to move the civil rights violations to be under the Bane Act claim as the free speech violations would
5 properly be "conduct that amounts to *coercion or intimidation* that interferes, or *attempts to interfere*,
6 with a *constitutional or statutory right*." Civil Code 52.1.
7

8 **CONCLUSION**

9 For all the reasons stated herein, Defendant's demurrer should be overruled. In the event the
10 Court disagrees, Plaintiff requests leave to amend as stated herein.
11

12 Dated: December 26, 2022

Respectfully submitted,

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15 Tracy L. Henderson, Esq.
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1 **PROOF OF SERVICE**

2 The undersigned declares as follows:

3 I am a citizen of the United States and employed in the County of Monterey, State of
4 California. I am over the age of 18 and not a party to the within action; my business address is:

5 PO BOX 221562, Carmel CA 93923

6 On this date, I served the foregoing documents described as on the interested party(ies) listed
7 below in this action as follows:

8 **PLAINTIFF’S OPPOSITION TO DEFENDANT’S DEMURRER**

9 MARK E. DAVIS
10 Davis, Bengston and Young APLC
11 1960 The Alameda STE 210
12 San Jose, CA 95126

12 X **BY MAIL:** By placing a copy(ies) thereof in a sealed envelope(s) addressed to the
13 above-listed person(s) and place(s) of business and deposited with the U.S. Postal Service on the
14 same day, with postage fully prepaid, at Monterey, California, in the ordinary course of business. I
15 am aware that, on motion of the party served, service is presumed invalid if postal cancellation date
16 or postage meter date is more than one day after the date of deposit for mailing affidavit.

16 **BY FACSIMILE:** The above-referenced document(s) was faxed to the above-listed
17 person(s) and/or place(s) of business at the above-listed fax number(s). the facsimile machine used
18 complies with California Rules of Court, Rule 2003(3), and no error was reported by the machine.

18 X **BY ELECTRONIC MAIL PER EMERGENCY RULE 12:** By electronically serving the
19 document(s) to the electronic mail address set forth above on this date

20 I declare under penalty of perjury under the laws of the State of California that the foregoing
21 is true and correct. Executed on December 26, 2022 at Carmel, California.

22 

23 _____
24 Tracy L. Henderson